Message from John T. Stevens, Statewide Interoperability Coordinator (SWIC) & Single Point of Contact (SPOC) for FirstNet in NH

We have all faced a myriad of challenges as we have worked through our individual careers, but no greater challenge has ever existed as we now find ourselves working through a pandemic while taking the necessary precautions to stay safe, even when tasked with providing life-saving services while in the midst of the call for National discourse on very emotional and passionate issues. These challenges can, at times, be overwhelming for public safety.

We are all fortunate to live in the State of New Hampshire where decisive actions were taken to protect our citizens based on sound data, judgement and reasoning, and where the focus has been based upon the preservation of quality of life. To those of us that have vast experience, we understand that this doesn’t happen overnight, but only through decades of decisions by many that produced a culture of hard work comes the fruit of our labor.

Public Safety will always answer the call, knowing full well the dangers that exist, but included in this current scenario are our Dispatch Centers, the 9-1-1 Call Center, State and local Homeland Security and Emergency Management, New Hampshire Health and Human Services, our medical professionals, the New Hampshire National Guard (NHNG), service workers that provide critical and essential services, to our grocery store clerks. The list is expansive and extends well beyond those that are mentioned and it is our duty to provide for them every advantage for them to succeed.

The term “interoperability” extends as well, to includes terms such as partnerships, agreements, trust, and yes, declarations. When we speak of “it takes a village,” it basically means supportive to each facet when a common goal to achieve and diminish the threat that is met with persistence and commitment to do whatever is necessary to provide resolution. It has been astounding the amount of work that has been accomplished in a relatively short amount of time to address the needs of our citizenry and the actions taken to produce this resolve. Call Centers have been built overnight, phone lines were generated, services to those in need have been developed and delivered, Acute Care Sites (ACS) were constructed and supported throughout the state in case of a surge capacity that hospital bed availability just could not handle, medical grade PPE and equipment were located and in some cases flown-in to support the medical community, LTE and LMR communications were improved and in some cases created to support this overall effort, while the first responder community remained steadfast in its commitment to serve the public.
Partnerships, in support of the pandemic, such as Mutualink, offered at no cost, amazing opportunities for connectivity throughout the state that remains in place today. Connections include Public Safety Dispatch Centers, the State’s Incident Planning and Operations Center (IPOC), the NHNG, the NH Division of Emergency Services and Communications, the NHSP Air Wing, Hospitals, and Acute Care Sites prior to their stand-ready position.

FirstNet and AT&T have collaborated to provide support to New Hampshire wherever and whenever necessary through the deployment of their on-site deployable capability while providing AT&T phones to essential and critical employees assigned throughout this pandemic. And although postponed due to necessities required by this pandemic, the State Police will be testing 40 SONIM devices this summer with analytics collected through NetMotion to have a better understanding of AT&T statewide coverage.

The SIEC and its Working Groups continue to play a major role in the development of LTE and LMR protocols that provide a wider expansion of interoperable connectivity. Addressing such issues as promotion of the “HBANK” for incident communications on land and water, negotiating with FirstNet/AT&T regarding alternative tower sites, to establishing policy and procedure for interoperable channel usage and deployable assets. The SIEC remains that one group across all disciplines and jurisdictions that has a unilateral voice to enhance next generation communication technology statewide.

Unfortunately however, we remain in a holding pattern, again due to the pandemic, regarding the Technical Assistance (TA) Programs offered this year through the US Department of Homeland Security, Cybersecurity and Infrastructure Security Agency (CISA), Office of Emergency Communications (ECD) regarding the COMT, COML, COMU Exercise, and LTE/LMR Coverage Testing training and program opportunities. Travel restrictions and quarantine remain the main issue as we all stand committed to social distancing and the safety protocols put in place because of the pandemic.

We are all learning to function in the “new normal,” but there is nothing normal about it. We have been unable to conduct in-person meetings for the last four months, while many of us are tele-working and making good during a bad and difficult situation. Innovation and improvements have been introduced to interoperability solutions which have been challenging, yet rewarding, as we have challenged ourselves to meet the demands of the current environment. We should never be diminished in our commitment to public safety regardless of the constant challenges we face as New Hampshire’s First Responders. I am extremely proud of the work that has been conducted over the past four months and honored to have the ability to stand shoulder to shoulder in support of public safety communications and the people who keep us safe and secure in our homes and elsewhere. To those who serve on the front lines, and there are many across multiple disciplines, we recognize your courage and commitment and will remain steadfast in our unyielding support to provide you with the communications tools necessary for you to protect and serve New Hampshire.

Best wishes,

John T. Stevens
SWIC
Ease of use, audio quality and cost effectiveness are key reasons why push-to-talk-over-LTE technology has become an accepted part of modern public-safety communications—although not at the exclusion of land-mobile-radio (LMR) voice—according to speakers from the EMS, fire and law-enforcement communities.

TJ Kennedy, co-founder of The Public Safety Network consulting firm and former FirstNet Authority president, said he believes the push-to-talk (PTT) functionality and redundancy provided through LTE reinforces the broader need for first responders to leverage public-safety broadband offerings from FirstNet and other carriers. Particularly during the COVID-19 pandemic, telemedicine, video conferencing and cloud-based solutions are demonstrating their value through all levels of public safety, he said.

“These things all really benefit from that broadband connection. So, it’s no longer an option; you have to have it,” Kennedy said this week during a webinar entitled “PTT over Cellular and MCPTT: Not Just Theoretical Anymore,” an archived version of which is available at the IWCE Virtual Connections portal.

That sentiment certainly is shared by Jeffrey Marani, national senior manager for IT field communications at Global Medical Response and American Medical Response, the nation’s largest provider of ambulance services. AMR uses over-the-top PTT from ESChat, radio-over-IP (RoIP) gateway technology from JPS Interoperability Solutions, and connectivity from multiple LTE carriers to quickly enable interoperable communications with LMR users, he said.

“LMR is absolutely where it’s at for public-safety communications, at the moment,” Marani said during the webinar. “But PTT over LTE is a standard for me, and it’s quickly becoming at least some part of the standard for every public-safety network.”

Marani said the ability to establish interoperable communications through in a quick and cost-effective manner is key.

“I need to be able to move into a new geographical area anywhere in the country and immediately be able to operate—sometimes at a moment’s notice,” Marani said. “Back in the day, if someone came to me and said, ‘Jeffrey, we’re moving into a new market,’ I would need to likely go build infrastructure in a particular area. That’s costly. I need to be able to move into areas and say to my operators, ‘No problem. We’re good to go.’

“If I can even remotely expect a call from a particular municipality, I’m ready with a donor radio to walk in, and it means I don’t have to immediately outfit everyone with one of the system LMR radios. That immediate setup is key for me—being able to respond to mutual-aid partners at a moment’s notice.

Frank Frievalt, fire chief for the Mammoth Lakes (Calif.) Fire Protection District, said his agency is working with LMR vendor L3Harris—using the over-the-top BeOn application for PTT voice—and FirstNet, Built by AT&T, to develop a hybrid system that lets users benefit from the best characteristics of both LMR and LTE technologies.

“You can’t rely 100% on one or the other [LMR or LTE], in this day and age,” Frievalt said during the webinar. “You’ve got to be able to do both, and this technology is emerging to do that.

“In terms of geographical coverage—especially in a rural area—if you’ve got 90% coverage on your LMR
After two “fairly extensive” field tests conducted during peak usage periods, Frievalt expressed optimism about the possibilities for all users in the region, which includes 11 fire districts that utilize six different LMR handheld devices and four different types of mobile radios. Frievalt has used a hybrid P25-LTE device from L3Harris and discovered that LTE was beneficial in practical use cases.

“I handled one of my busiest times here last Thanksgiving, and I never turned on the LMR side of the radio—I did everything on LTE, and nobody knew the difference,” Frievalt said. “But you do pull out of those areas in rural places where you don’t have the LTE coverage, and that’s why … you’ve got to have both [LMR and LTE].

“That’s why I see this as a transition technology. As far as I can tell, there are no early-adopter penalties, which is rare for technologies. And there is some real elasticity, in terms of how much you’re going to use LMR and LTE today versus how much you’re going to use it in six months, a year or two years. But I can tell you that changes are coming fast in my world.”

Guy Patterson, a captain in the Cranford (N.J.) police department, said his agency uses both LMR and LTE, but the circumstances are different than those faced by Frievalt’s largely rural jurisdiction. In a more densely populated area like Cranford, “cellular signal is not an issue” from a variety of wireless carriers.

Cranford’s police department is a FirstNet customer, and its users have noted the benefits of priority and preemption during some trying times that have created congestion on commercial network, Patterson said. On the push-to-talk front, Cranford personnel were allowed to trial FirstNet PTT—a new offering based on the 3GPP mission-critical-push-to-talk (MCPTT) standard—but the department currently uses AT&T’s Enhanced Push to Talk (EPTT), a carrier-integrated PTT offering that uses Kodiak technology owned by Motorola Solutions.

Patterson said PTT over LTE has been a valuable “backup” to LMR voice, particularly before the department replaced its aging, standalone LMR system with service from the statewide P25 network. Meanwhile, the fact that EPTT is interoperable with the LMR system has been extremely beneficial.

“All along the way, our end users here have seen firsthand how it’s just improving, and it’s made their work that much easier,” Patterson said during the webinar. “We’ve been using the LTE side and the push-to-talk side for going on two years now, and we’ve seen good success amongst all of our divisions within the agency.”

Kennedy said he believes these models public safety using both LMR and LTE technology should be a growing trend throughout the U.S.

“I’m going to challenge all of us in public safety.” Kennedy said. “I think, in 2020, the most important question to ask is: Do you believe that everyone that you send out into the field should have a public-safety broadband device that will give them access to push to talk, that will give them access to data, that will give the access to two-way video, and to issue them that device just as a baseline of communications?

“I’ve not found anybody who has said, ‘No,’ to that recently. I think that has become the new standard. I think Jeffrey [Marani] said it very well. That is the standard; that is the expectation—that everyone has a public-safety LTE device to be able to operate in, and that you have the opportunity to leverage that tool.
“You may even leverage multiple networks. You may leverage other elements, and we’re still going to leverage our legacy land mobile radio. Legacy land mobile radio has been an important tool from the beginning of my career, but I also think that we need to be smart about it.”

A key attribute of PTT-over-cellular solutions is the intuitive usability of smartphone applications, which are used by the public-safety community every day for both work and personal use—a fact noted by all panelists.

“The ability to say, ‘Oh, you’ve got a smartphone, great. Download this push-to-talk app,’ and now you’re building these communication plans on the fly [with] no FCC issues, no restrictions,” Frievalt said.

“You’ve also solved all of the other issues that trail a typical LMR rollout. Have you got the right charger? Have you got the right battery? Do you know how to use the device? Are you going to carry this brick on your belt, or are you going to leave it someplace? People have already sorted out all of those problems with their cellphones. If anything, their problem is that they’ve upped the use, and their battery runs lower. But they’ve got chargers [for LTE devices] in their glove box and their desk drawer, etc.”

From a performance standpoint, all panelists noted that over-the-top PTT applications exhibited some levels of latency when patched into an LMR system, with the delay often varying based on the robustness of backhaul between the LTE and LMR systems. However, even with the inherent delay associated with satellite backhaul, “the product is still very usable,” Marani said.

Meanwhile, all panelists lauded the audio quality from PTT over LTE offerings, even when being processed to work on an LMR network. When two users are both on PTT over LTE, the voice clarity is even better.

“ESChat, on its own, is absolutely crystal-clear digital audio,” Marani said. “It’s like I’m sitting next to the person.”

During the COVID-19 pandemic, PTT-over-cellular solutions have been used to enable voice communications quickly in temporary settings such as drive-through test centers and makeshift hospitals staffed by personnel that may be unfamiliar with LMR devices.

While such use cases display the benefits of PTT over LTE, there are questions whether financial problems associated with the pandemic—for governments, less tax revenue amid an economic shutdown—could limit the fiscal capability for public-safety agencies to invest in new technologies.

Patterson said he believes PTT over LTE typically will be more attractive to governments, because it can be funded through the operational-expense (opex) budget. However, that may not be the case for entities that already have made a significant capital investment in an LMR system.

“I think it depends on the specific agency’s circumstance. Is it a capital-budget issue where you have to do an entire system, where you’re dealing with consolettes in your dispatch center and everything else that goes into outfitting all of your personnel? The PTT over cellular is definitely going to be more attractive then, because there is going to cost savings … A lot of the costs that go into a whole new system like that won’t be there, when you’re switching over to the PTT.

“In our current situation—depending on where the economy goes and if there is an impact on the budget—our ability to use both technologies is going to be impacted. The radio system was a capital project; the money has already been spent, and the equipment is already here. Whereas the luxury of having the PTT backup, the interoperability and the ability to make sure that we’re constantly able to communicate, that probably would be
impacted and not the LMR side.”

Kennedy said he believes the practical functionality of PTT over LTE—on full display during the COVID-19 pandemic—is great enough that agencies will be compelled to adopt the technology.

“The thing with public safety—and I’ve been in public safety most of my career—is they just want technology that works, and it [PTT over cellular] just works,” Kennedy said. “And the fact that is cost-effective, can be set up quickly and can be leveraged quickly … It’s very intuitive. There’s no telling somebody how to charge a smartphone. There’s no telling somebody how to turn it on. These are things they use every single day, and they have for years. There’s no learning curve.

“We’ve seen lots of growth in public-safety broadband solutions. We’ve seen FirstNet’s adoption by public safety skyrocket during COVID. So, the reality is that it’s going to increase push-to-talk-over-LTE usage worldwide. I think you’re going to see faster adoption.”


Interoperability In Action

The Belknap County Special Operations Group’s (BSOG) BearCat was the target of rifle fire in recent incident. During the incident BSOG’s channel was utilized across all tactical units, and VTAC11 was used for LE functions. Three separate regional tactical units with operators from various agencies/jurisdictions, were operating on a common tactical channel and using an H-bank Channel for other LE functions. Due to the recent efforts of Captain George Feole, Derry PD, with the development of the NH SWAT bank in conjunction with the support of the NH SWAT community to bring awareness to the H-Bank, interoperability was achieved during this incident.